

## Message Text

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INFO OCT-01 EA-11 ADP-00 OPR-02 EB-11 H-02 AID-20 OIC-04

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FM SECSTATE WASHDC

TO AMEMBASSY SEOUL PRIORITY

INFO AMEMBASSY MANILA PRIORITY

LIMITED OFFICIAL USE STATE 071945

E. O. 11652: N/ A

TAGS: OVIP ( VOLCKER, PAUL A.)

SUUJECT: VISIT USDEL ADB

REF:( A) SEOUL 2372; ( B) STATE 70062

1. THIS MESSAGE CONFIRMS SEOUL VISIT USDEL ADB APRIL 24 -

25 ENROUTE MANILA. DELEGATION WILL BE HEADED BY UNDER

SECRETARY FOR MONETARY AFFAIRS PAUL A. VOLCKER, TREASURY

DEPARTMENT, INSTEAD OF DEPUTY SECRETARY SIMON.

2. DEL APPRECIATES AND ACCEPTS EMB' S OFFER OF SMALL

COCKTAIL EARLY EVENING OF ARRIVAL AND MINISTRY FINANCE' S

OFFER OF LUNCH WEDNESDAY APRIL 25.

3. ANTICIPATE LIST ARRIVALS ON SAM AIRCRAFT AS FOLLOWS:

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(1) PAUL A. VOLCKER, UNDER SECRETARY FOR MONETARY AFFAIRS,

TREASURY DEPARTMENT

(2) MRS. VOLCKER

(3) JOHN M. HENNESSY, ASSISTANT SECRETARY FOR INTER-

NATIONAL AFFAIRS, TREASURY DEPARTMENT

(4) MRS. HENNESSY

(5) HERMAN H. BARGER, DEPUTY ASSISTANT SECRETARY FOR EAST

ASIAN AFFAIRS, DEPARTMENT OF STATE

(6) REP RICHARD T. HANNA, HOUSE BANKING AND CURRENCY

COMMITTEE

(7) REP GARRY BROWN, HOUSE BANKING AND CURRENCY COMMITTEE

(8) REP TOM S. GETTYS, HOUSE BANKING AND CURRENCY

COMMITTEE

(9) MRS. GETTYS

(10) REP LAWRENCE G. WICLIAMS, HOUSE BANKING AND CURRENCY

PRESENTATION OF TALKING

POINTS, SCALI SAID THAT WE WISH TO CONSULT AND COOPERATE WITH YUGOSLAVIA AT UN IN FUTURE. HE NOTED THAT IN HIS PREVIOUS JOBS HE HAD BEEN KNOWN AS A FRIEND OF YUGOSLAVIA AND HE LOOKED FORWARD TO CONTINUATION OF THIS FRIENDSHIP. IT WAS IN THIS LIGHT THAT HE BELIEVED PANAMA INCIDENT HAD TO BE RAISED SO THAT FUTURE MISUNDERSTANDING COULD BE AVOIDED AND MUTUAL TRUST AND CONFIDENCE DEVELOPED. " TOMORROW IS A NEW DAY"; AND LET' S SEE IF WE CAN WORK MORE CLOSELY TOGETHER IN FUTURE.

3. MOJSOV SAID THAT HE WELCOMED OPPORTUNITY TO TALK WITH SCALI FOR THIS WAS BESTWAY CLEAR UP MISUNDERSTANDING AND INDICATED HE HAD BEEN CONCERNED BY ATTITUDE OF US DEL TOWARDS HIM AFTER FINAL SC SESSION. HE SAID THAT HE HAD TO DISAGREE WITH US ASSESSMENT OF YUGOSLAV ROLE. RE REALIZED PANAMA MEETINGS HAD POSED VERY DIFFICULT PROBLEMS FOR US AND PERHAPS THIS ATMOSPHERE HAD AFFECTED OUR VIEW OF THIS ACTIONS. FIRST MISUNDERSTANDING APPEARED TO HAVE ARISEN OVER HIS VISITS TO GUYANA AND JAMAICA. HE WAS ACCREDITED TO BOTH COUNTRIES AND EVERY FEBRUARY HE PAID OFFICIAL VISITS; VISITS THIS YEAR WERE ROUTINE AND HAD ABSOLUTELY NO CONNECTIONS WITH PANAMA. HE NATURALLY CALLED ON RESPECTIVE FONMINS AND THEY OF COURSE WANTED HIS ASSESSMENTS OF WHAT WAS GOING ON IN UN. HE HAD PASSED TO THEM ONLY INFORMATION ON PANAMA SC MEETING AND, IN RESPONSE TO QUESTIONS, HAD TOLD THEM THAT SIX FONMINS HAD ALREADY ACCEPTED INVITATION ( DIRECTLY AT VARIANCE WITH GEORGETOWN 301 WHICH QUOTES GUYANA FONMIN AS STATING MOJSOV " PRESSURED" HIM AND HIS GOVT

INSISTENTLY FOR HIS ATTENDANCE AT PANAMA.) TO PARTICIPATE. THAT IS ALL HE DID, HE INSISTED. IN FACT, IN RETROSPECT HE THOUGHT PRESENCE OF THESE TWO CARIBBEAN COUNTRIES HAD BEEN HELPFUL. MOJSOV THEN STATED THAT YUGOSLAVIA BY TRADITION AND BY VIRTUE OF ITS NON- ALIGNMENT ATTEMPTS TO BE MODERATING FACTOR AND THOUGHT HIS ACTIONS HAD BEEN CONSISTENT WITH THIS POLICY.

4. IN LOOKING BACK, FIRST MISTAKE BY SC WAS DECISION TO GO TO PANAMA. STRENGTH OF US OPPOSITION TO MEETING HAD NOT BEEN UNDERSTOOD BY HIM AND, HE BELIEVED, OTHER DELEGATIONS. US HAD ADMITTEDLY EXPRESSED RESERVATIONS BUT HAD STATED ITS WILLING-  
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NESS TO GO ALONG WITH WILL OF MAJORITY. HAD YUGOSLAVIA UNDERSTOOD DEPTH OF OUR REACTIONS-- THAT WE WOULD PROBABLY VETO ANY RES ON PANAMA-- HE WOULD NOT HAVE SUPPORTED MEETINGS AND WOULD NOT FAVOR SUCH SESSIONS WHEN ONE PERMANENT MEMBER WAS STRONGLY OPPOSED. BUT, HE SAID, THAT IS PAST HISTORY. IF WE COMPARED VARIOUS DRAFT RESOLUTIONS, US WOULD HAVE TO ADMIT THAT FINAL RES WAS VERY MUCH SOFTER THAN EARLIER ONES. AS WE KNEW BOYD AND THREE RESES READY, WAS PREPARED TO PRESENT FOURTH ON NON- INTERVENTION, AND WAS ARGUING STRENUOUSLY WITHIN PANAMANIAN COUNCILS TO FORCE US CAST FOUR SEPARATE VETOES. MOJSOV SAID THAT HE HAD ARGUED FORCEFULLY AND VIGOROUSLY WITH PANAMANIAN TO AVOID SUCH COURSE OF ACTION. FINAL " SOFT RES" WAS IN FACT EVIDENCE OF SUCCESS HIS EFFORTS. HE HAD UNDERSTOOD OUR DIFFICULTIES AND HAD SPENT MANY HOURS WITH PANAMANIAN AND PERUVIAN TO CHANGE DRAFTS FROM SEVEN OR EIGHT SPECIFIC GUIDELINES TO SET OF GENERAL PRINCIPLES SOME OF WHICH DIRECTLY TAKEN FROM UN CHARTER.

5. WITH RESPECT TO SCALI' S CHARGE THAT YUGOSLAVS HAD PRESSED PANAMA NOT TO ACCEPT FINAL CHANGES SUGGESTED BY US, WE WERE INCORRECT. PANAMA HAD BEEN WILLING SUBSTITUTE " REPLACE" FOR " AGROGATE" BUT IN FINAL ANALYSIS WAS UNWILLING TO CHANGE PHRASE ON " SOVEREIGNTY." THIS LATTER CHANGE WOULD NOT HAVE BEEN ACCEPTABLE AS WELL TO KENYA AND OTHER CO- SPONSORS. AT THIS POINT IT SEEMED TO HIM PANAMA HAD DECIDED IT COULD GO NO FURTHER AND WOULD FACE UP TO VETO.

6. WITH REFERENCE TO HIS FINAL SPEECH, WHICH WE HAD FOUND SO UNACCEPTABLE, HE CLAIMED THAT IT CERTAINLY WAS NOT HIS INTENT TO INCITE; RATHER, HE HAD HOPED TO CALM SITUATION BY TELLING PANAMANIAN NOT TO VIEW VETO AS DEFEAT BUT AS CHALLENGE. HE HAD MEANT THAT THEY SHOULD NOT REACT IN HASTE AND SHOULD TAKE TIME TO THINK ABOUT IT. MOJSOV SAID THAT, FOLLOWING DEPARTURE OF AMBASSADOR SCALI FROM PANAMA, HE HAD AGAIN CALLED ON TORRIJOS, WHO HAD EXPRESSED GRATITUDE FOR MOJSOV' S ADVICE. HE HAD TOLD MOJSOV THAT HE NOW UNDERSTOOD NEED FOR FOLLOWING MODERATE

GRADUALIST APPROACH AND HAD INDICATED HE WOULD WAIT FEW MONTHS BEFORE DECIDING ON WHAT FURTHER STEPS TO TAKE. IN EFFECT, MOJSOV SAID, TORRIJOS CONTRADICTED LAST STATEMENT OF FONMIN TACK ABOUT SC/ GA ACTION. IN SUM, HE BELIEVED ABOVE COMMENTS SHOWED THAT HE HAD BEEN MODERATE AND HELPFUL. HE WISHED EMPHASIZE YUGOSLAVIA HAD NOT AMBITION TO PLAY ROLE IN CONFIDENTIAL

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